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Regulatory Sub Committee

Thursday, 28 August 2025 10.30 a.m. The Board Room - Municipal Building, Widnes

Interim Chief Executive

COMMITTEE MEMBERSHIP

Councillor Pamela Wallace (Chair)
Councillor John Abbott
Councillor Mike Fry

Please contact Kim Butler on 0151 511 7496 or email kim.butler@halton.gov.uk for further information.

The next meeting of the Committee is to be confirmed.

ITEMS TO BE DEALT WITH IN THE PRESENCE OF THE PRESS AND PUBLIC

Part I

DECLARATION OF INTEREST (INCLUDING PARTY WHIP DECLARATIONS)
 Members are reminded of their responsibility to declare any Disclosable Pecuniary Interest or Other Disclosable Interest which they have in any item of business on the agenda, no later than when that item is reached or as soon as the interest becomes apparent and, with Disclosable Pecuniary Interests, to leave the meeting during any discussion and voting on the item.
 APPLICATION FOR A PREMISES LICENCE - CAVENDISH STORE, 6 BALFOUR STREET, RUNCORN, WA7 4PH

Page 1 Agenda Item 2

REPORT: Regulatory Sub-Committee

DATE: 28 August 2025

REPORTING OFFICER: Director – Legal and Democratic Services

PORTFOLIO: Resources

SUBJECT: Application for a Premises Licence –

Cavendish Store, 6 Balfour Street, Runcorn,

WA7 4PH

WARDS: Mersey

1. PURPOSE OF REPORT

To assist Members of the Regulatory Committee in their consideration of an application by Mr Abdullah Waris for the grant of a premises licence for Cavendish Store, 6 Balfour Street, Runcorn, WA7 4PH

2. RECOMMENDATION that

The committee considers the contents of the report and makes a determination on the application.

3. BACKGROUND INFORMATION

- 3.1 The premises is situated on Balfour Street, Runcorn surrounded by residential houses. A plan of the area is attached at **Appendix A.**
- 3.2 The premises was previously occupied by Runcorn Conversative Club and has been a licensed premises since 24 November 2005. Although the Licensing Department is aware that the premises has been closed since 30 November 2024.
- 3.3 The previous licence, known as Runcorn Conservative Club was licensed for the below;

Supply of Alcohol (on the premises)

Sunday to Thursday 10.00 to 00.00 Friday and Saturday 10.00 to 02.00

Hours open to the public

Sunday to Thursday 10.00 to 00.00 Friday and Saturday 10.00 to 02.00

The premises licence included the provision of regulated entertainment, the hours where the same as above.

- 3.4 The premises is now occupied by Cavendish Store and a new premises licence is sought, to provide a general grocery store in a residential area.
- 3.5 As mentioned in 3.1 the premises is located within a residential area but there is a number of licensed premises within the area, attached at **Appendix B** is a table detailing the distance from this premises and the licensable hours of the other premises.
- 3.6 The application has been made in an individual's name, officers can confirm all the appropriate checks have been completed.

4. THE APPLICATION

- 4.1 The application has been made under section 17, of the Licensing Act 2003 ("the Act").
- 4.2 A copy of the application can be found at **Appendix C**.
- 4.3 According to the application, the applicant seeks:

Hours open to the Public Monday to Sunday 07.00 to 23.00

Supply of alcohol Monday to Sunday 07.00 to 23.00

- 4.4 Within the operating schedule set out in the application, the applicant has set out the steps they intend to take to promote the four licensing objectives. These include:-
 - CCTV Recording;
 - CCTV to be retained for a period of 28 days;
 - The premises licence holder or designated premises supervisor is to provide the Police with their contact details:
 - The premises licence holder or designated premises supervisor will notify the Police in the event CCTV breaks down;

- Staff training;
- A record of staff training;
- An incident book will be maintained;
- Management and staff are to use their best endeavours to prevent persons loitering outside the premises;
- Prominent, clear and legible notices must be displayed at all exits, that customers need to respect the local residents
- Staff to monitor the area immediately outside of the premises;
- Challenge 25 policy in place;
- A refusal register will be in place;
- Notices will be displayed that it is unlawful for a person under 18 to be purchased;
- Proxy signs will be displayed warning customers not to buy alcohol for children.
- 4.7. These steps will form the basis for conditions on the licence.

5. REQUIREMENT FOR A HEARING

- 5.1 The application was submitted on 3 July 2025 and was advertised in the local newspaper on 17 July 2025. Officers have confirmed that the advertisement requirements were complied with.
- 5.2 During the 28 days representation period, the Licensing Authority received relevant representations from one local residents.
- Where relevant representations have been made and not withdrawn, the licensing authority must hold a hearing to consider them (unless otherwise agreed by the parties).
- 5.5 The hearing is held in accordance with the Act and the Licensing Act 2003 (Hearings) Regulations 2005. The procedure to be followed has been circulated to all parties and will be repeated at the beginning of the hearing.
- The hearing is solely concerned with those aspects of the application, which has been the subject of the relevant representations as defined in the Act. This is on the Licensing Objectives which the resident has stated Public Nuisance, although the Act does not cover parking, littering or loitering its solely on the increased noise from the premises being licensed. No other representations have been received to the application.

5.7 At the time of writing this report I have not received any indication from the one local resident, if they will be making any submissions to the Sub-Committee at the hearing. All parties have all been informed of the hearing.

6. THE REPRESENTATIONS

6.1 ANY OTHER PERSON

One representations has been received from a local residents who objects to the grant of the premises licence, with the main issue being public nuisance with the sale of alcohol having a detrimental effect on the neighbourhood with increased noise. Attached at **Appendix D** is the resident objection.

6.3 **EVIDENCE**

In accordance with the normal procedure, it is noted that the relevant representations do not amount to evidence. The objectors have been requested to supply the evidence they intend to rely on no later than 5 working days prior to the hearing. When received this will be forwarded to the applicant and members of the committee.

7. LEGAL AND POLICY FRAMEWORK

- 7.1 The Sub-Committee must determine the application with a view to promoting the licensing objectives which are:
 - The prevention of crime and disorder;
 - The prevention of public nuisance;
 - Public Safety;
 - The protection of children from harm.
 - 7.2. In making its decision, the Sub-Committee must also have regard to the national guidance issued under section 182 of the Licensing Act 2003 ("the Guidance") and the Council's Statement of Licensing Policy ("Policy").
 - 7.3 Relevant sections from the Guidance can be found at **Appendix E**
 - 7.4 Members' attention is also drawn to the following paragraphs of the Council's Statement of Licensing Policy:-

1. Introduction

...

5. The Council wish to promote these objectives whilst still encouraging a vibrant and sustainable entertainment and leisure industry. The Council recognises both the needs of local residents for a safe and healthy environment in which to work and live and the importance of safe and well-run entertainment and leisure facilities to the area.

. . .

15. The Council's vision as set out within the Corporate Strategy 2018/2020 and within Halton's fifteen year Sustainable Community Strategy 2011–2026 is that:

"Halton will be a thriving and vibrant Borough where people can learn and develop their skills; enjoy a good quality of life with good health; a high quality, modern urban environment; the opportunity for all to fulfil their potential; greater wealth and equality, sustained by a thriving business community; and safer, stronger and more attractive neighbourhoods".

• •

- 17. Locally due to the high levels of alcohol-related harm Halton experiences the Halton Health and Wellbeing Strategy 2017/2022 includes the reduction in the harm from alcohol as a priority area.
- 18. The strategy identified a number of issues which may be affected by the licensing regime in Halton including:
- A significant proportion of cases of domestic violence are alcohol related
- Alcohol related crime and alcohol related violent crimes are worse in Halton than for both the North West and England as a whole
- Alcohol specific admissions (both among adults and those aged under 18) are much higher than the national and regional averages.
- 19. In addition due to the high levels of alcohol-related harm Halton was one of only twenty areas in the country to be awarded the status of being a "Local Alcohol Action Area" (LAAA). This award provided support from the Home Office and Public Health England during 2014/15 related to addressing the harm from alcohol across three areas health, crime and anti-social behaviour, and diversifying the night time economy.

- - -

- 21. The vision of the strategy is to: "Enable people in Halton to have a sensible relationship with alcohol that promotes good health and wellbeing and ensures Halton is a safe place to live".
- 22. In order to achieve this vision and minimise the harm from alcohol in Halton the strategy will seek to deliver three interlinked outcomes:
- 1. Reduce alcohol-related health harms
- 2. Reduce alcohol-related crime, antisocial behaviour and domestic abuse
- 3. Establish a diverse, vibrant and safe night-time economy.
- 22. So far as is consistent with the licensing objectives, the Council will carry out its licensing functions with a view to promoting these priorities and themes (including priorities and themes which may be adopted from time to time).
- 23. The Council will encourage the provision of a wide range of entertainment activities within the Halton area including promotion of live music, dance and so on, in the interests of broadening cultural opportunities within the local community.

. . .

34. In addressing this matter, the Council will primarily focus on the direct impact of the activities taking place at the licensed premises on members of public living, working or engaged in normal activity in the area concerned. Licensing law is not the primary mechanism for the general control of nuisance and anti-social behaviour by individuals once they are away from the licensed premises and, therefore, beyond the direct control of the individual, club or business holding the licence, certificate or authorisation concerned. Nonetheless, it is a key aspect of such control and licensing law will always be part of a holistic approach to the management of the evening and night-time economy in town and city centres.

[...]

35 The need for licensed premises

36. There can be confusion about the difference between "need" and the "cumulative impact" of premises on the licensing objectives, for example, on crime and disorder. "Need" concerns the commercial demand for another pub or restaurant or hotel. This is not a matter for the Council in discharging its licensing functions. "Need" is a matter for planning committees and for the market.

[...]

46. Licensing law is not the primary mechanism for the general control of nuisance and anti-social behaviour by individuals once they are away from the licensed premises and, therefore, beyond the direct control of the individual, club or business holding the licence, certificate or authorisation concerned. Nonetheless, it is a key aspect of such control and licensing law will always be part of a holistic approach to the management of the evening and night-time economy in town and city centres. Once away from the licensed premises, a minority of consumers will behave badly and unlawfully. The general public needs to be made aware that there is a much broader strategy for addressing these problems than the licensing regime of the Act. There are other mechanisms both within and outside the licensing regime that are available for addressing such issues. For example:

- planning controls;
- positive measures to create a safe and clean town centre environment in partnership with local businesses, transport operators and other departments of the local authority;
- the provision of CCTV surveillance in town centres, ample taxi ranks, provision of public conveniences open late at night, street cleaning and litter patrols;
- powers of local authorities to designate parts of the local authority area as places where alcohol may not consumed publicly;
- police enforcement of the general law concerning disorder and anti-social behaviour, including the issuing of fixed penalty notices;
- the prosecution of any personal licence holder or member of staff at such premises who is selling alcohol to people who are drunk:
- the confiscation of alcohol from adults and children in designated areas;
- closure notices and orders under the Anti-Social Behaviour,
 Crime and Policing Act 2014; and
- the power of the police, other responsible authorities or a local resident or business to seek a review of the licence or certificate in question.

[...]

48. Licensing hours

- 49. With regard to licensing hours, consideration will be given to the individual merits of an application.
- The Council recognises that, in certain circumstances, longer licensing hours with regard to the sale of alcohol can help to ensure that concentrations of customers leaving premises simultaneously are avoided. This is necessary to

reduce the friction at late night fast food outlets, taxi ranks and other sources of transport which lead to disorder and disturbance.

- The Council also wants to ensure that licensing hours should not inhibit the development of a thriving and safe evening and night-time local economy.
- 50. The term "zoning" is used in the Guidance to refer to the setting of fixed trading hours within a designated area. At the moment the Council sees no need to adopt such a policy. The Council has followed the advice in the Guidance and will not be adopting such a Policy within the Borough. However, stricter conditions with regard to noise control will be expected in areas which have denser residential accommodation, but this will not limit opening hours without regard to the individual merits of any application.

•••

51. Shops stores and supermarkets

52. With regard to shops, stores and supermarkets, the norm will be for such premises to be free to provide sales of alcohol for consumption off the premises at any times when the retail outlet is open for shopping unless there are very good reasons for restricting those hours. For example, a limitation may be appropriate following police representations in the case of some shops known to be a focus of disorder and disturbance because youths gather there.

87. CCTV

88. The presence of CCTV cameras can be an important means of deterring and detecting crime at and immediately outside licensed premises. Conditions should not just consider a requirement to have CCTV on the premises, but also the precise siting of each camera, the requirement to maintain cameras in working order, and to retain recordings for an appropriate period of time. The police should provide individuals conducting risk assessments when preparing operating schedules with advice on the use of CCTV to prevent crime.

. .

92. Crime prevention

93. Conditions attached to premises licences and club premises certificates will, so far as possible, reflect

local crime prevention strategies. For example, the provision of closed circuit television cameras in certain premises. Conditions will, where appropriate, also reflect the input of the local Crime and Disorder Reduction Partnership.

98. Good Management

99. Certain kinds of physical environment within places subject to premises licences (such as an over preponderance of vertical drinking) are generally thought be less conducive to avoiding crime and disorder. Good management and adequate staff training are vital. Where appropriate the provision of food in addition to alcohol can have a beneficial effect. Where food is provided it is good practice (but not mandatory under the licensing system) to have regard to current practice on healthy eating. The Council encourages premises licence holders to take an active part in local Pub Watch and Arc Angel schemes.

100. Another aspect of good management in relation to door supervision is to have proper systems in place to comply with the Private Security Industry Act 2001 and to think about how good door supervision systems can contribute to crime reduction both within and outside of premises. Applicants will be expected to have considered these and all relevant issues and to reflect these within their operating schedules

- 7.5 A full copy of the Guidance and the Council's Policy will be available at the hearing.
- 7.6 Every case must be considered on its own merits. The Sub-Committee may depart from the Guidance and Policy if there is good reason to do so. However, proper reasons must be given.
- 7.7 In addition to the above, the Committee must have regard to its wider duties under section 17 of the Crime and Disorder Act 1998 and Article 1 of the First Protocol of the Human Rights Act 1998.

8. OPTIONS

8.1 The Committee has the following options under Section 18 of the Act:

- (1) Grant the application subject to such conditions that are consistent with the operating schedule and any mandatory conditions;
- (2) Modify the conditions of the licence, by altering or omitting or adding to them;
- (3) Reject the application in whole or in part.

9. POLICY IMPLICATIONS

9.1 None

10. FINANCIAL IMPLICATIONS

10.1 There are no special financial considerations to the Authority which need to be highlighted at this stage. However, it should be noted that the decision of the sub-committee is subject to appeal to the Magistrates' Court. If an appeal is made, there will be costs associated with this.

11. IMPLICATIONS FOR THE COUNCIL'S PRIORITIES

11.1 Improving Health, Promoting Wellbeing and Supporting Greater Independence

None

11.2 Building a Strong, Sustainable Local Economy

None

11.3 Supporting Children, Young People and Families

None

11.4 Tackling Inequality and Helping Those Who Are Most In Need

None

11.5 Working Towards a Greener Future

None

11.6 Valuing and Appreciating Halton and Our Community

None

12. RISK ANALYSIS

12.1. The Council is required to hold the hearing in accordance with the Licensing Act 2003. Failure to do so, may mean that the Council is acting in breach of its obligations under that Act.

13. EQUALITY AND DIVERSITY ISSUES

13.1 There are no equality and diversity issues to highlight.

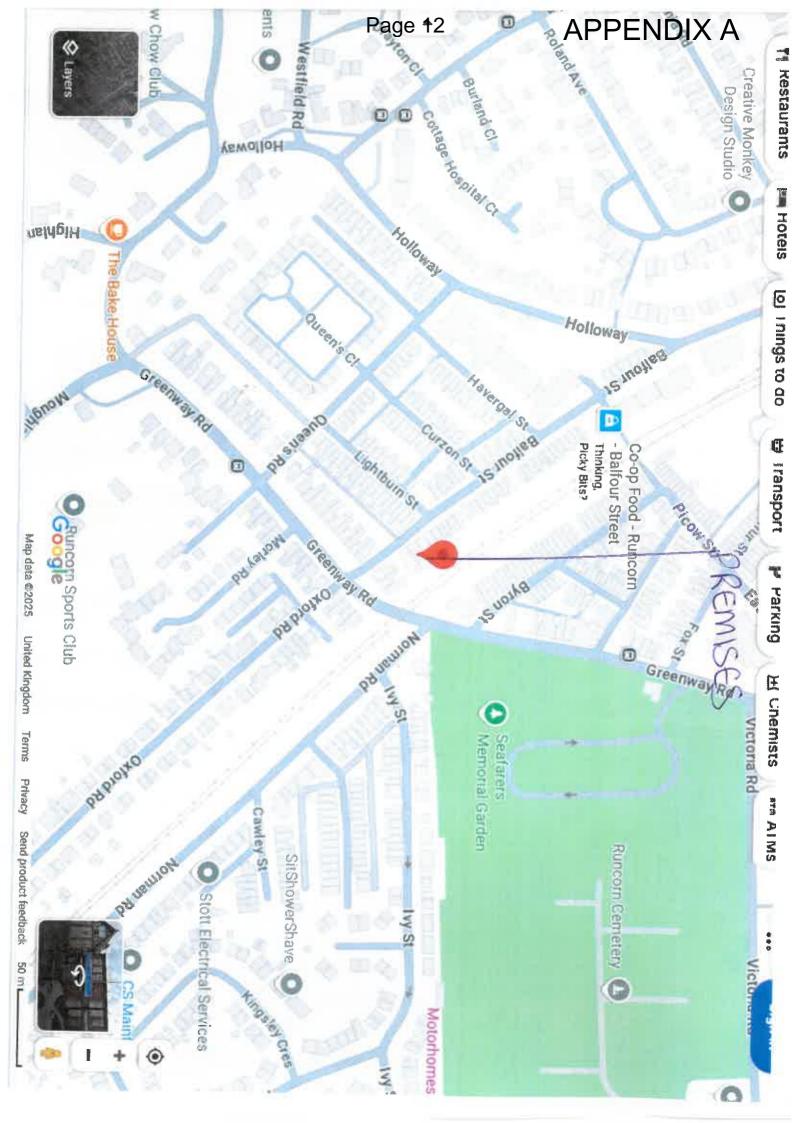
14. CLIMATE CHANGE IMPLICATIONS

14.1 There are no climate change implications since the decision will have no effect on the environment.

15. LIST OF BACKGROUND PAPERS UNDER SECTION 100D OF THE LOCAL GOVERNMENT ACT 1972

Document	Place of Inspection	Contact Officer
Guidance issued under Section 182 of the Licensing Act 2003	Licensing Section/ Government Website see link 1 below.	Kim Hesketh
Halton Council's Statement of Licensing Policy	Licensing Section/ Council website see link 2 below.	Kim Hesketh

- https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/705588/Revised_guidance_issued_under_section_182_of_the_Licensing_Act_2003_April_2018_.pdf
- 2. https://www3.halton.gov.uk/Documents/business/licencing/alcoholent/S tatementofLicensingPolicy.pdf



Licensed Premises	Distance from Cavendish Store	Opening hours	Supply of alcohol
Co-op	0.1 mile – 2 min walk	Monday to Sunday	Monday to Sunday
66-70 Balfour Street		06.00 to 23.00	06.00 to 23.00
News & Wine	0.3 miles – 6 min walk	Monday to Sunday	Monday to Sunday
86-88 Surrey Street		08.00 to 23.00	08.00 to 23.00
Premier	0.1 mile – 3 min walk	Monday to Sunday	Monday to Sunday
114 Greenway Road		06.00 to 00.00	06.00 to 00.00

Halton Borough Council

Application for a premises licence to be granted under the Licensing Act 2003

PLEASE READ THE FOLLOWING INSTRUCTIONS FIRST

Before completing this form please read the guidance notes at the end of the form. If you are completing this form by hand please write legibly in block capitals. In all cases ensure that your answers are inside the boxes and written in black ink. Use additional sheets if necessary.

You may wish to keep a copy of the completed form for your records.

I/We Mr Abdullah Waris

(Insert name(s) of applicant)

apply for a premises licence under section 17 of the Licensing Act 2003 for the premises described in Part 1 below (the premises) and I/we are making this application to you as the relevant licensing authority in accordance with section 12 of the Licensing Act 2003

Part 1 - Premises details

Postal address of premises or, if none, ordnance survey map reference or description Cavendish Store 6 Balfour St, Halton,							
Post town	Runcorn	Postcode	WA7 4PH				
Telephone num	Telephone number at premises (if any)						

£10,250,00

Part 2 - Applicant details

Non-domestic rateable value of premises

Please	state v	whether you are applying for a premises licence as	Plea	ase tick as appropriate
a)	an i	ndividual or individuals *	X	please complete section (A)
b)	a pe	erson other than an individual *		
	i	as a limited company/limited liability partnership		please complete section (B)
	ii	as a partnership (other than limited liability)		please complete section (B)
	iii	as an unincorporated association or		please complete section (B)
	iv	other (for example a statutory corporation)		please complete section (B)
c)	a re	cognised club		please complete section (B)
d)	a ch	arity		please complete section (B)
e)	the	proprietor of an educational establishment		please complete section (B)
f)	a he	alth service body		please complete section (B)

	Standards A hospital in V	ct 200	0 (c14)	in resp	Part 2 o pect of a	f the Ca n indepe	ire endent		please com	plete section (B)	
ga)	a person who is registered under Chapter 2 of Part 1 of the Health and Social Care Act 2008 (within the meaning of that Part) in an independent hospital in England										
h)	the chief off and Wales	icer of	police	of a po	lice forc	e in Eng	gland		please com	plete section (B)	
* If yo	u are applyin	g as a p	person	describ	ed in (a)	от (b) p	lease o	onfirm ((by ticking ye	es to one box belo	w):
licensa	arrying on or public activities;	OL				ess whi	ch invo	olves the	use of the pr	emises for	x
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A) IND	IVIDUAL A	PPLIC	CANTS	s (fill in	as appli	icable)					
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Post town	Postcode	
Daytime contact telephone number		
E-mail address (optional)		

(B) OTHER APPLICANTS

Please provide name and registered address of applicant in full. Where appropriate please give any registered number. In the case of a partnership or other joint venture (other than a body corporate), please give the name and address of each party concerned.

Name
Address
Registered number (where applicable)
Description of applicant (for example, partnership, company, unincorporated association etc.)
Telephone number (if any)
E-mail address (optional)

Part 3 Operating Schedule

When do you want the premises licence to start?

DD M YYYY
2 4 0 7 2 0 2 5

If you wish the licence to be valid only for a limited period, when do you want it to end?

DD M YYYY

Please give a general description of the premises (please read guidance note 1)

A former conservative social club(Runcorn Conny club) currently undergoing renovation to a general grocery store situated in a residential area in Halton

If 5 ple	5,000 or more people are expected to attend the premises at any one time, ase state the number expected to attend.	
	at licensable activities do you intend to carry on from the premises? Use see sections 1 and 14 and Schedules 1 and 2 to the Licensing Act 2003)	
Pro	vision of regulated entertainment (please read guidance note 2)	Please tick all that apply
a)	plays (if ticking yes, fill in box A)	
b)	films (if ticking yes, fill in box B)	
c)	indoor sporting events (if ticking yes, fill in box C)	
d)	boxing or wrestling entertainment (if ticking yes, fill in box D)	
e)	live music (if ticking yes, fill in box E)	
f)	recorded music (if ticking yes, fill in box F)	
g)	performances of dance (if ticking yes, fill in box G)	
h)	anything of a similar description to that falling within (e), (f) or (g) (if ticking yes, fill in box H)	
200		
Prov	ision of late night refreshment (if ticking yes, fill in box I)	
	ly of alcohol (if ticking yes, fill in box J)	X
In all c	ases complete boxes K, L and M	

A

Plays Standard days and timings (please read guidance note 7)			Will the performance of a play take place indoors or outdoors or both – please tick (please read guidance note 3)	Indoors	
			garantee note of	Outdoors	
Day	Start	Finish		Both	
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Wed			State any seasonal variations for performing plays (p note 5)	lease read guidar	ıce
Thur					
Fri			Non standard timings. Where you intend to use the performance of plays at different times to those listed the left, please list (please read guidance note 6)		
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Standa (please	Films Standard days and timings (please read guidance note		Will the exhibition of films take place indoors or outdoors or both - please tick (please read guidance note 3)	Indoors	
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Tue			State any seasonal variations for indoor sporting events (please read guidance note 5)
Wed			
Thur			Non standard timings. Where you intend to use the premises for indoor sporting events at different times to those listed in the column on the left, please list (please read guidance note 6)
Fri			
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D

Boxing or wrestling entertainments Standard days and timings (please read guidance note 7)		d timings	Will the boxing or wrestling entertainment take place indoors or outdoors or both – please tick (please read guidance note 3)	Indoors	
				Outdoors	
Day	Start	Finish		Both	
Mon			Please give further details here (please read guidance	note 4)	
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Wed			State any seasonal variations for boxing or wrestling (please read guidance note 5)	entertainment	
Thur			(Promo 1996 guitanico noto 3)		
Fri			Non standard timings. Where you intend to use the or wrestling entertainment at different times to those on the left, please list (please read guidance note 6)	premises for bo	xing lumn
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Sun					

Live music Standard days and timings (please read guidance note			Will the performance of live music take place indoors or outdoors or both – please tick (please read guidance note 3)	Indoors	
7)			1	Outdoors	
Day	Start	Finish		Both	
Mon			Please give further details here (please read guidance	e note 4)	
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Wed			State any seasonal variations for the performance of read guidance note 5)	of live music (ple	ase
Thur					
Fri			Non standard timings. Where you intend to use the performance of live music at different times to thos on the left, please list (please read guidance note 6)		
Sat		10000			
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F

Standa (please	Recorded music Standard days and timings (please read guidance note		Will the playing of recorded music take place indoors or outdoors or both – please tick (please read guidance note 3)	Indoors	
7)				Outdoors	
Day	Start	Finish		Both	
Mon			Please give further details here (please read guidance	note 4)	
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Wed			State any seasonal variations for the playing of recordance note 5)	rded music (plea	se
Thur					
Fri			Non standard timings. Where you intend to use the playing of recorded music at different times to those on the left, please list (please read guidance note 6)	premises for the listed in the col	<u>ımn</u>
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G

Performances of dance Standard days and timings (please read guidance note		d timings	Will the performance of dance take place indoors or outdoors or both – please tick (please read guidance note 3)	Indoors	
7)	read guide	ance note	guidance note 3)	Outdoors	
Day	Start	Finish		Both	
Mon			Please give further details here (please read guidance	note 4)	
Tue					
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Thur					
Fri			Non standard timings. Where you intend to use the performance of dance at different times to those liste the left, please list (please read guidance note 6)		
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H

Anything of a similar description to that falling within (e), (f) or (g) Standard days and timings (please read guidance note 7)		nat falling (g) d timings	Please give a description of the type of entertainment y	ou will be provi	ding
Day	Start	Finish	Will this entertainment take place indoors or	Indoors	П
Mon			outdoors or both - please tick (please read guidance note 3)	Outdoors	
Tue				Both	
Wed Thur			Please give further details here (please read guidance of the state any seasonal variations for entertainment of a sto that falling within (e), (f) or (g) (please read guidance)	imilar descripti ce note 5)	
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I

Late night refreshment Standard days and timings (please read guidance note		d timings	Will the provision of late night refreshment take place indoors or outdoors or both – please tick (please read guidance note 3)	Indoors	
7)			gy	Outdoors	
Day	Start	Finish		Both	
Mon			Please give further details here (please read guidance	note 4)	
Tue					
Wed			State any seasonal variations for the provision of late (please read guidance note 5)	night refreshm	ent
Thur					
Fri			Non standard timings. Where you intend to use the provision of late night refreshment at different times, the column on the left, please list (please read guidance)	to those listed i	
Sat					
Sun					

 \mathbf{J}

Stand (pleas	Supply of alcohol Standard days and timings (please read guidance note		Will the supply of alcohol be for consumption – please tick (please read guidance note 8)	On the premises	
7)				Off the premises	x
Day	Start	Finish		Both	
Mon	07.00		State any seasonal variations for the supply of alco	hol (please read	_
		23.00	guidance note 5)		
Tue	07.00				
		23.00	1		
Wed	07.00				
		23.00			
Thur	07.00		Non standard timings. Where you intend to use the	premises for th	e
		23.00	supply of alcohol at different times to those listed in left, please list (please read guidance note 6)	the column on	the
Fri	07.00				
		23.00			
Sat	07.00				
		23.00			
Sun	07.00				
		23.00			

State the name and details of the individual whom you wish to specify on the licence as designated premises supervisor (Please see declaration about the entitlement to work in the checklist at the end of the form):

157			
Name			
Mr Abdull	ah Waris		
Date of birt	th: C		
			i i
_			
Postcode			
Personal lice	nce number (i	known)	
Issuing licens	sing authority	if known)	

K

Please highlight any adult entertainment or services, activities, other entertainment or matters ancillary to the use of the premises that may give rise to concern in respect of children (please read guidance note 9).

None

L

to the Standa	premises a public and days and a read guida	l timings	State any seasonal variations (please read guidance note 5)
Day	Start	Finish	
Mon	07.00		1
		23.00	
Tue	07.00		
		23.00	1
Wed	07.00		
		23.00	Non standard timings. Where you intend the premises to be open to the
Thur	07.00		public at different times from those listed in the column on the left. please list (please read guidance note 6)
		23.00	
Fri	07.00		
		23.00	
Sat	07.00		
		23.00	
Sun	07.00		
		23.00	

M Describe the steps you intend to take to promote the four licensing objectives:

a) General – all four licensing objectives (b, c, d and e) (please read guidance note 10)

CCTV

- 1.1 The premise are to operate an effective CCTV system which is to be maintained in good working order at all times the premises is open for business.
 - 1.2 The recording medium (e.g. disks / tapes / hard drive, etc.) and associated images are to be retained and securely stored for a minimum period of 28 days and are to be made available to the police / authorised officers of the Licensing Authority upon request.
 - 1.3 The premises licence holder or designated premises supervisor is to provide the police with the contact details of at least one other member of staff (or other person(s)) who is trained and familiar with the operation of the equipment so that, at the expense of the premises licence holder, they are able to check that the equipment is operating properly and that they are able to provide copies of recorded data upon request and within no more than 12 hours from the time of the request.
 - 1.4 The premises licence holder / Designated Premises Supervisor must notify the licensing office or the Police in the event of CCTV breakdown as soon as is reasonably practicable and in any event within 24 hours.
 - 1.5 In the case of a breakdown or malfunction the premises licence holder / designated premises supervisor shall make sure that the CCTV is in working order as soon as practicable

b) The prevention of crime and disorder

As above plus

- A written delegation of authority record will be kept at the premises whereby non personal licence holders are authorised to make sales on behalf of a personal licence holder.
- 3. Staff training shall take place on the Licensing Act and Licensing objectives upon commencement of employment and every six months thereafter, a written record of this training is to be maintained and made available to the police and any authorised officer of the Council for inspection on request.
- 4. An incident book/register shall be maintained to record:
 - i.All incidents of crime and disorder occurring at the premises.
 - ii. Details of occasions when the police are called to the premises.

5. This book/register shall be made available for inspection by a police officer or other authorised officer on request.

c) Public safety

No risk has been assessed under the licensing act

d) The prevention of public nuisance

- 6. Management and staff are to use their best endeavours to prevent persons loitering outside the premises and to ensure that persons refused entry or ejected are asked to leave the vicinity of the premises.
- 7. Prominent, clear and legible notices must be displayed at all exits requesting that customers respect the needs of local residents, to leave the premises and area quietly and to properly dispose of litter.
- 8. Staff will monitor the area immediately outside the premises on a regular basis to check for, and to properly dispose of any litter from the premises.

e) The protection of children from harm

- 9. The premises will operate a "Challenge 25" proof of age policy, and signage to this effect is to be prominently displayed within the premises. Persons who appear to be under the age of 25 must produce for thorough scrutiny by staff, proof of identity/age before being sold/supplied alcohol. Only a passport or photo-card driving licence or a proof of age card bearing the official 'PASS' accreditation hologram should be accepted as proof of age.
- 10. The premises is to maintain a refusals to record the details of incidents / descriptions of individuals whenever a member of staff has refused to sell alcohol to a person suspected of being under the age of 18 and record the circumstances of any incident. The book must be made available to the police / authorised officers of the Licensing Authority on request.
- 11. Proxy signs will be on display warning customers not to buy alcohol for children.

Checklist:

Please tick to indicate agreement

•	I have made or enclosed payment of the fee.	x	
•	I have enclosed the plan of the premises.	X	
•	I have sent copies of this application and the plan to responsible authorities and others where applicable. Electronic application	X	
•	I have enclosed the consent form completed by the individual I wish to be designated premises supervisor, if applicable.	x	
•	I understand that I must now advertise my application.	X	
•	I understand that if I do not comply with the above requirements my application will be rejected.	X	
•	[Applicable to all individual applicants, including those in a partnership which is not a limited liability partnership, but not companies or limited liability partnerships] I have included documents demonstrating my entitlement to work in the United Kingdom (please read note 15).	x	

It is an offence, under section 158 of the licensing act 2003, to make a false statement in or in connection with this application. Those who make a false statement may be liable on summary conviction to a fine of any amount.

It is an offence under section 24b of the immigration act 1971 for a person to work when they know, or have reasonable cause to believe, that they are disqualified from doing so by reason of their immigration status. Those who employ an adult without leave or who is subject to conditions as to employment will be liable to a civil penalty under section 15 of the immigration, asylum and nationality act 2006 and pursuant to section 21 of the same act, will be committing an offence where they do so in the knowledge, or with reasonable cause to believe, that the employee is disqualified

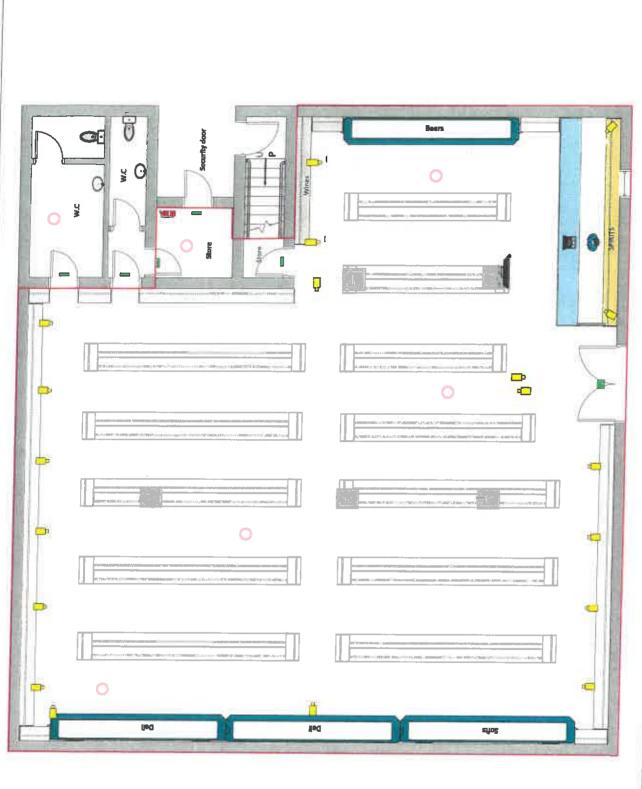
Part 4 - Signatures (please read guidance note 11)

Signature of applicant or applicant's solicitor or other duly authorised agent (see guidance note 12). If signing on behalf of the applicant, please state in what capacity.

Declaration	 [Applicable to individual applicants only, including those in a partnership which is not a limited liability partnership] I understand I am not entitled to be issued with a licence if I do not have the entitlement to live and work in the UK (or if I am subject to a condition preventing me from doing work relating to the carrying on of a licensable activity) and that my licence will become invalid if I cease to be entitled to live and work in the UK (please read guidance note 15). The DPS named in this application form is entitled to work in the UK (and is not subject to conditions preventing him or her from doing work relating to a licensable activity) and I have seen a copy of his or her proof of entitlement to work, if appropriate (please see note 15)
Signature	
Date	03rd July 2025
Capacity	Agent on behalf of the applicant

For joint applications, signature of 2nd applicant or 2nd applicant's solicitor or other authorised agent (please read guidance note 13). If signing on behalf of the applicant, please state in what capacity.

Signature			
Date			
Capacity			
application (Tony Clar	please read guidance not ke Consultants	and postal address for correspondence a	ssociated with this
Post town	B	Postcode	
Telephone na	umber (if any)		
If you would	prefer us to correspond	ou by e-mail, your e-mail address (option	nal)



Premises Address
6 Balfour St,
Hatton,
Runcorn
WA7 4PH Cavendish Store Name of Premises The purpose of this drawing is for the submission of a Premises Uzanos Application.
All Measurements have been drawn in millimeteres.
This drawing is not be used for the intention of any building, shop fitting or construction purposes. PREMISES LICENCE APPLICATION **Drawing Purpose Drawing Details**

SCALE

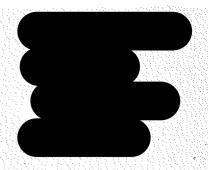
1-100

LEGEND
Smoke
Detector
Fire Ext.
Water
Camera
Camera
Fire Exit

Consent of individual to being specified as premises supervisor

1: name of prospective premises sup	
Thome address of prospective superviole:	75077
supervisor in relation to the ap	
New Premises Licence [type of application] by	e under s17 of the Licensing Act 2003
[name of applicant]	Mr Abdullah Waris
relating to a premises licence	TBC
for	[number of existing licence, if any]
Iname and address	r St, Halton, Runcom WA7 4PH
of premises to which the application relate)5]
and	
[name of applicant]	r Abdullah Waris
concerning the supply of alcoho	ol at [name and address of premises to which application relates]
One Stop, 6 Balfour	St, Halton, Runcorn WA7 4PH
also confirm that I am entitled to apply for or currently hold a p	to work in the United Kingdom and am applying for, intend personal licence, details of which I set out below.
Personal licence number	
hisen personal licence number, if any) Personal licence issuing authorit	ty
nsert name and address and telephone nu	mber of personal licence issuing authority, if any)
ilgned	
ame (please print)	Mr Abdullah Waris
ate	02nd July 2025
	OZIIG July 2025

APPENDIPAGE 36



24th July 2025

Dear Sir/ Madam

I am writing to formally object to the application for a public licence for Mr Abdullah Waris for Cavendish Stores located at 6 Balfour Street, Runcorn, Cheshire WA74PH

My objection is based on the licensing objective of preventing public nuisance and disturbance

The premises are located on a busy residential and already congested road with little or no parking except for kerb mounting.

We are concerned that with business hours of 7am – 10pm plus the sale of alcohol will have a detrimental effect on the neighbourhood with increased noise, littering and loitering and congestion on neighbouring roads

There are three other premises, The COOP, actually on Balfour St, Greenway Stores on the road Off Balfour Street and Surrey Street Stores which is just off Greenway Rd, I fear that this will exacerbate these already existing problems leading to a deterioration of the local environment and the quality of life for local residents which my husband and myself are.

I would please urge the Licencing Authority to consider the negative impact on our already crowded streets and there being no need or reason for another licenced convenience store and refuse this application for a licences premises.

Thank you so much for your time

Kenneth & Lisa Smith

APPENDIX E

Licensing objectives and aims

- 1.2 The legislation provides a clear focus on the promotion of four statutory objectives which must be addressed when licensing functions are undertaken.
- 1.3 The licensing objectives are:
- The prevention of crime and disorder;
- · Public safety;
- The prevention of public nuisance; and
- The protection of children from harm.
- 1.4 Each objective is of equal importance. There are no other statutory licensing objectives, so that the promotion of the four objectives is a paramount consideration at all times.
- 1.5 However, the legislation also supports a number of other key aims and purposes. These are vitally important and should be principal aims for everyone involved in licensing work. They include:
- protecting the public and local residents from crime, anti-social behaviour and noise nuisance caused by irresponsible licensed premises;
- giving the police and licensing authorities the powers they need to effectively manage and police the night-time economy and take action against those premises that are causing problems;
- recognising the important role which pubs and other licensed premises play in our local communities by minimising the regulatory burden on business, encouraging innovation and supporting responsible premises;
- providing a regulatory framework for alcohol which reflects the needs of local communities and empowers local authorities to make and enforce decisions about the most appropriate licensing strategies for their local area; and
- encouraging greater community involvement in licensing decisions and giving local residents the opportunity to have their say regarding licensing decisions that may affect them.

[...]

Licence conditions – general principles

- 1.16 Conditions on a premises licence or club premises certificate are important in setting the parameters within which premises can lawfully operate. The use of wording such as "must", "shall" and "will" is encouraged. Licence conditions:
- must be appropriate for the promotion of the licensing objectives;
- · must be precise and enforceable;
- must be unambiguous and clear in what they intend to achieve;

- should not duplicate other statutory requirements or other duties or responsibilities placed on the employer by other legislation;
- must be tailored to the individual type, location and characteristics of the premises and events concerned;
- should not be standardised and may be unlawful when it cannot be demonstrated that they are appropriate for the promotion of the licensing objectives in an individual case;
- should not replicate offences set out in the 2003 Act or other legislation;
- should be proportionate, justifiable and be capable of being met;
- cannot seek to manage the behaviour of customers once they are beyond the direct management of the licence holder and their staff, but may impact on the behaviour of customers in the immediate vicinity of the premises or as they enter or leave; and
- should be written in a prescriptive format.

Each application on its own merits

1.17 Each application must be considered on its own merits and in accordance with the licensing authority's statement of licensing policy; for example, if the application falls within the scope of a cumulative impact policy. Conditions attached to licences and certificates must be tailored to the individual type, location and characteristics of the premises and events concerned. This is essential to avoid the imposition of disproportionate and overly burdensome conditions on premises where there is no need for such conditions. Standardised conditions should be avoided and indeed may be unlawful where they cannot be shown to be appropriate for the promotion of the licensing objectives in an individual case.

[...]

Public nuisance

- 2.21 The 2003 Act enables licensing authorities and responsible authorities, through representations, to consider what constitutes public nuisance and what is appropriate to prevent it in terms of conditions attached to specific premises licences and club premises certificates. It is therefore important that in considering the promotion of this licensing objective, licensing authorities and responsible authorities focus on the effect of the licensable activities at the specific premises on persons living and working (including those carrying on business) in the area around the premises which may be disproportionate and unreasonable. The issues will mainly concern noise nuisance, light pollution, noxious smells and litter.
- 2.22 Public nuisance is given a statutory meaning in many pieces of legislation. It is however not narrowly defined in the 2003 Act and retains its broad common law meaning. It may include in appropriate circumstances the reduction of the living and working amenity and environment of other persons living and working in the area of the licensed premises. Public nuisance may also arise as a result of the adverse effects of artificial light, dust, odour and insects or where its effect is prejudicial to health.
- 2.23 Conditions relating to noise nuisance will usually concern steps appropriate to control the levels of noise emanating from premises. This might be achieved by a simple measure such as ensuring that doors and windows are kept closed after a particular time, or persons are not permitted in garden areas of the premises after a certain time. More sophisticated measures like the installation of acoustic curtains or rubber speaker mounts to mitigate sound escape

from the premises may be appropriate. However, conditions in relation to live or recorded music may not be enforceable in circumstances where the entertainment activity itself is not licensable (see chapter 16). Any conditions appropriate to promote the prevention of public nuisance should be tailored to the type, nature and characteristics of the specific premises and its licensable activities. Licensing authorities should avoid inappropriate or disproportionate measures that could deter events that are valuable to the community, such as live music. Noise limiters, for example, are expensive to purchase and install and are likely to be a considerable burden for smaller venues.

- 2.24 As with all conditions, those relating to noise nuisance may not be appropriate in certain circumstances where provisions in other legislation adequately protect those living in the area of the premises. But as stated earlier in this Guidance, the approach of licensing authorities and responsible authorities should be one of prevention and when their powers are engaged, licensing authorities should be aware of the fact that other legislation may not adequately cover concerns raised in relevant representations and additional conditions may be appropriate.
- 2.25 Where applications have given rise to representations, any appropriate conditions should normally focus on the most sensitive periods. For example, the most sensitive period for people being disturbed by unreasonably loud music is at night and into the early morning when residents in adjacent properties may be attempting to go to sleep or are sleeping. This is why there is still a need for a licence for performances of live music between 11 pm and 8 am. In certain circumstances, conditions relating to noise emanating from the premises may also be appropriate to address any disturbance anticipated as customers enter and leave.
- 2.26 Measures to control light pollution will also require careful thought. Bright lighting outside premises which is considered appropriate to prevent crime and disorder may itself give rise to light pollution for some neighbours. Applicants, licensing authorities and responsible authorities will need to balance these issues.
- 2.27 Beyond the immediate area surrounding the premises, these are matters for the personal responsibility of individuals under the law. An individual who engages in anti- social behaviour is accountable in their own right. However, it would be perfectly reasonable for a licensing authority to impose a condition, following relevant representations, that requires the licence holder or club to place signs at the exits from the building encouraging patrons to be quiet until they leave the area, or that, if they wish to smoke, to do so at designated places on the premises instead of outside, and to respect the rights of people living nearby to a peaceful night.

Steps to promote the licensing objectives

8.41 In completing an operating schedule, applicants are expected to have regard to the statement of licensing policy for their area. They must also be aware of the expectations of the licensing authority and the responsible authorities as to the steps that are appropriate for the promotion of the licensing objectives, and to demonstrate knowledge of their local area when describing the steps they propose to take to promote the licensing objectives. Licensing authorities and responsible authorities are expected to publish information about what is meant by the promotion of the licensing objectives and to ensure that applicants can readily access advice about these matters. However, applicants are also expected to undertake their own enquiries about the area in which the premises are situated to inform the content of the application.

8.42 Applicants are, in particular, expected to obtain sufficient information to enable them to demonstrate, when setting out the steps they propose to take to promote the licensing objectives, that they understand:

- the layout of the local area and physical environment including crime and disorder hotspots, proximity to residential premises and proximity to areas where children may congregate;
- any risk posed to the local area by the applicants' proposed licensable activities; and
- any local initiatives (for example, local crime reduction initiatives or voluntary schemes including local taxi-marshalling schemes, street pastors and other schemes) which may help to mitigate potential risks.

8.43 Applicants are expected to include positive proposals in their application on how they will manage any potential risks. Where specific policies apply in the area (for example, a cumulative impact assessment), applicants are also expected to demonstrate an understanding of how the policy impacts on their application; any measures they will take to mitigate the impact; and why they consider the application should be an exception to the policy.

8.44 It is expected that enquiries about the locality will assist applicants when determining the steps that are appropriate for the promotion of the licensing objectives. For example, premises with close proximity to residential premises should consider what effect this will have on their smoking, noise management and dispersal policies to ensure the promotion of the public nuisance objective. Applicants must consider all factors which may be relevant to the promotion of the licensing objectives, and where there are no known concerns, acknowledge this in their application.

8.45 The majority of information which applicants will require should be available in the licensing policy statement in the area. Other publicly available sources which may be of use to applicants include:

- the Crime Mapping website;
- Neighbourhood Statistics websites;
- websites or publications by local responsible authorities;
- websites or publications by local voluntary schemes and initiatives; and
- on-line mapping tools.

8.46 While applicants are not required to seek the views of responsible authorities before formally submitting their application, they may find them to be a useful source of expert advice on local issues that should be taken into consideration when making an application. Licensing authorities may wish to encourage co-operation between applicants, responsible authorities and, where relevant, local residents and businesses before applications are submitted in order to minimise the scope for disputes to arise.

8.47 Applicants are expected to provide licensing authorities with sufficient information in this section to determine the extent to which their proposed steps are appropriate to promote the licensing objectives in the local area. Applications must not be based on providing a set of standard conditions to promote the licensing objectives and applicants are expected to make it clear why the steps they are proposing are appropriate for the premises.

8.48 All parties are expected to work together in partnership to ensure that the licensing objectives are promoted collectively. Where there are no disputes, the steps that applicants propose to take to promote the licensing objectives, as set out in the operating schedule, will very often translate directly into conditions that will be attached to premises licences with the minimum of fuss.

8.49 For some premises, it is possible that no measures will be appropriate to promote one or more of the licensing objectives, for example, because they are adequately covered by other existing legislation. It is however important that all operating schedules should be precise and clear about the consideration given to the licensing objectives and any measures that are proposed to promote them.

[...]

Licensing conditions

a) Imposed conditions

8.69 Licensing authorities cannot impose their own conditions on the licence through the minor variations process. If the licensing officer considers that the proposed variation would impact adversely on the licensing objectives unless conditions are imposed, they should refuse it.

b) Volunteered conditions

8.70 Applicants may volunteer conditions as part of the minor variation process. These conditions may arise from their own risk assessment of the variation, or from informal discussions with responsible authorities or the licensing authority.

8.71 For instance, there may be circumstances when the licence holder and a responsible authority such as the police or environmental health authority, agree that a new condition should be added to the licence (for example, that a nightclub adds the provision of door staff to its licence). Such a change would not normally impact adversely on the licensing objectives and could be expected to promote them by preventing crime and disorder or public nuisance. In these circumstances, the minor variation process may provide a less costly and onerous means of amending the licence than a review, with no risk to the licensing objectives. However, this route should only be used where the agreed variations are minor and the licence holder and the responsible authority have come to a genuine agreement. The licensing authority should be alive to any attempts to pressure licence or certificate holders into agreeing to new conditions where there is no evidence of a problem at the premises and, if there is any doubt, should discuss this with the relevant parties.

Determining actions that are appropriate for the promotion of the licensing objectives

9.42 Licensing authorities are best placed to determine what actions are appropriate for the promotion of the licensing objectives in their areas. All licensing determinations should be considered on a case-by-case basis. They should take into account any representations or objections that have been received from responsible authorities or other persons, and representations made by the applicant or premises user as the case may be.

9.43 The authority's determination should be evidence-based, justified as being appropriate for the promotion of the licensing objectives and proportionate to what it is intended to achieve.

9.44 Determination of whether an action or step is appropriate for the promotion of the licensing objectives requires an assessment of what action or step would be suitable to achieve that end. While this does not therefore require a licensing authority to decide that no lesser step will achieve the aim, the authority should aim to consider the potential burden that the condition would impose on the premises licence holder (such as the financial burden due to restrictions on licensable activities) as well as the potential benefit in terms of the promotion of the licensing objectives. However, it is 76 | Revised Guidance issued under section 182 of the Licensing Act 2003 imperative that the authority ensures that the factors which form the basis of its determination are limited to consideration of the promotion of the objectives and nothing outside those parameters. As with the consideration of licence variations, the licensing authority should consider wider issues such as other conditions already in place to mitigate

potential negative impact on the promotion of the licensing objectives and the track record of the business. Further advice on determining what is appropriate when imposing conditions on a licence or certificate is provided in Chapter 10. The licensing authority is expected to come to its determination based on an assessment of the evidence on both the risks and benefits either for or against making the determination.